

Appendix C:
Phase I Cultural Resources Assessment

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Phase I Cultural Resources Assessment Park Avenue and Alabama Street Warehouse Project City of Redlands, San Bernardino County, California

USGS 7.5 Minute Quadrangle: Redlands
Land Grant San Bernardino

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MANAGEMENT SUMMARY

This report documents a California Environmental Quality Act (CEQA)-level archaeological survey and paleontological resource assessment for a 7.7-acre parcel in the City of Redlands, San Bernardino County, California.

The project is a request to subdivide one legal parcel (with two APNs), approximately 7.7 acres in size into two legal parcels, 3.62 and 4.14 acres in size (Tentative Parcel Map); to construct two concrete tilt-up industrial warehouses, totaling 149,000 square feet in size; and to perform public improvements as required on an adjacent right-of-way. The project site is located on the northwest corner of Park Avenue and Alabama Street, in the East Valley Commercial Industrial District of the East Valley Corridor Specific Plan.

FirstCarbon Solutions (FCS) provided this Phase I Cultural Resource Inventory pursuant to CEQA with respect to the identification and preservation of cultural resources.

FCS conducted records searches at the South Central Coastal Information Center (SCCIC), located on the campus of California State University, Fullerton. The SCCIC is a part of the Statewide California Historic Resource Information System. Information obtained from the records searches indicates the property has not been the subject of a cultural resources investigation and no historic or prehistoric sites are recorded on the property (Appendix A).

FCS requested the Native American Heritage Commission (NAHC) check their Sacred Lands Files for any cultural resources on or near the project area. The search was negative for resources; however, NAHC provided a list of tribes affiliated with the overall project area and recommended that FCS notify the tribes of the project and invite them to provide any information they may have regarding cultural resources on or near the project. As of the date of this report, no responses have been received from any of the notified tribes (Appendix B).

Pursuant to Assembly Bill 52 (AB 52), and at the request from specific tribes, the lead agency conducted consultations with those tribes in consideration of their knowledge of tribal cultural resources in proximity to the subject parcel that are not documented in other ways.

FCS requested the Natural History Museum of Los Angeles (NHM) review their geological files for the area to determine if paleontological resources could be present at the surface or sub-surface on the property. The NHM reported that while fossils may not be present in a shallow context, deeper excavations may yield significant fossil specimens and monitoring is recommended (Appendix C).

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SECTION 1: INTRODUCTION

1.1 - Project Location and Description

The project is located in southern San Bernardino County in the City of Redlands (Exhibit 1). The project site is situated on the northwest corner of Park Avenue and Alabama Street, in the East Valley Commercial Industrial District of the East Valley Corridor Specific Plan.

The undeveloped project area is located entirely within a built environment, surrounded by commercial buildings with the occasional undeveloped vacant lot. However, from the early 1900s until the 1980s, the property was in an area once densely covered with orange groves that can be seen on the last United States Geological Survey (USGS) Redlands 7.5' Quadrangle for the area (Exhibit 2). Following a review of historic aerials, it appears that the property has been exclusively used for agricultural purposes from at least 1938 and possibly before, to the present.

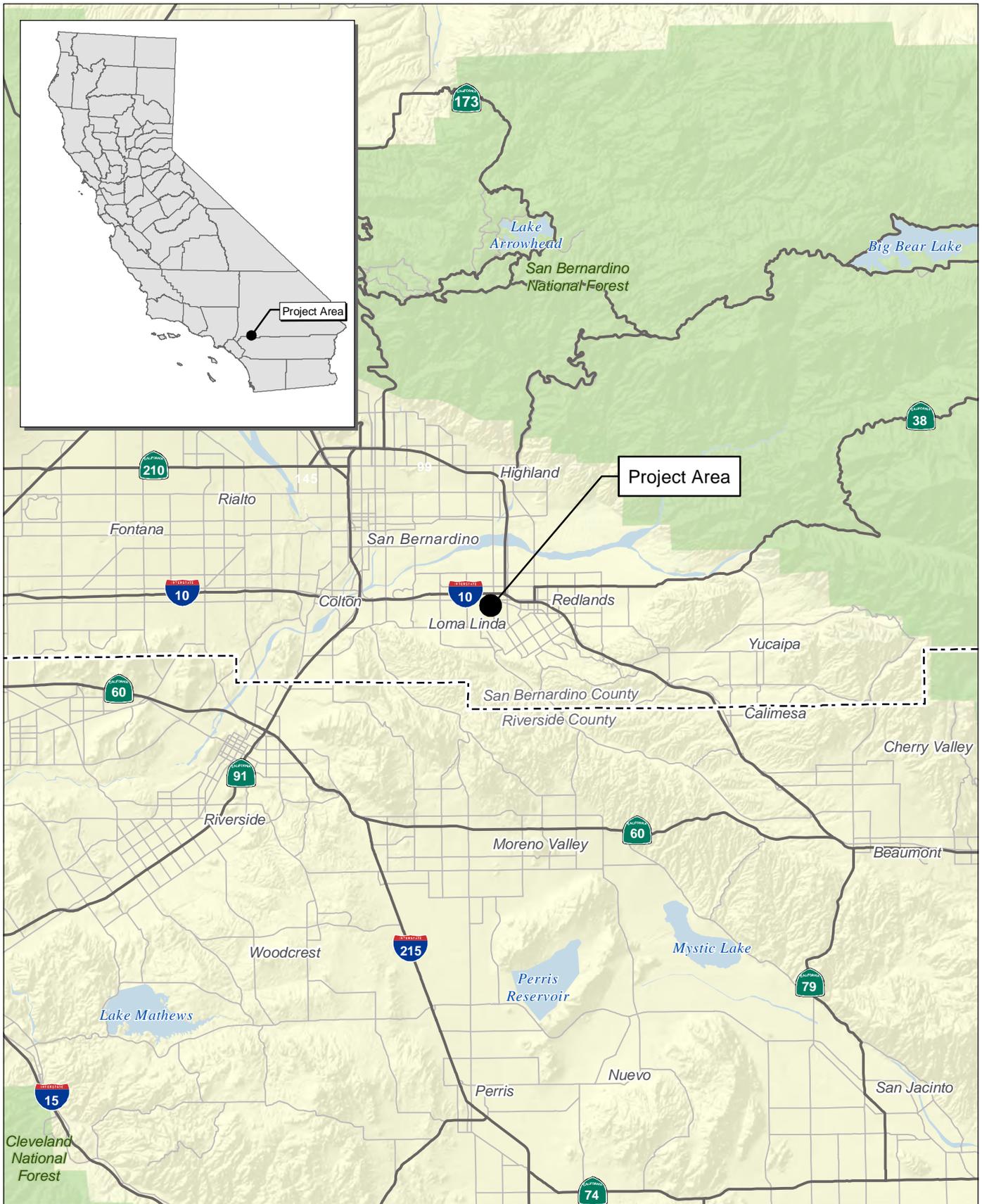
1.2 - Natural Setting

The City of Redlands and surrounding communities are situated in a broad east-west trending valley, flanked by low, rugged hills to the north and south. Very little native terrain and vegetation remains in the valley today, but it would have consisted of various grasses, trees, and sage-scrub populations. The hills to the north and south retain significant populations of native vegetation, particularly in the numerous ravines and drainages (Exhibit 3).

1.3 - Assessment Team

FCS Senior Archaeologist David Smith provided project management for this Phase I Cultural Resources Assessment and prepared this report. FCS Field Archaeologist Stefanie Griffin conducted the records searches at the SCCIC and surveyed the parcel.

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Source: Census 2000 Data, The CaSIL

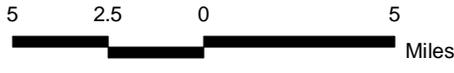
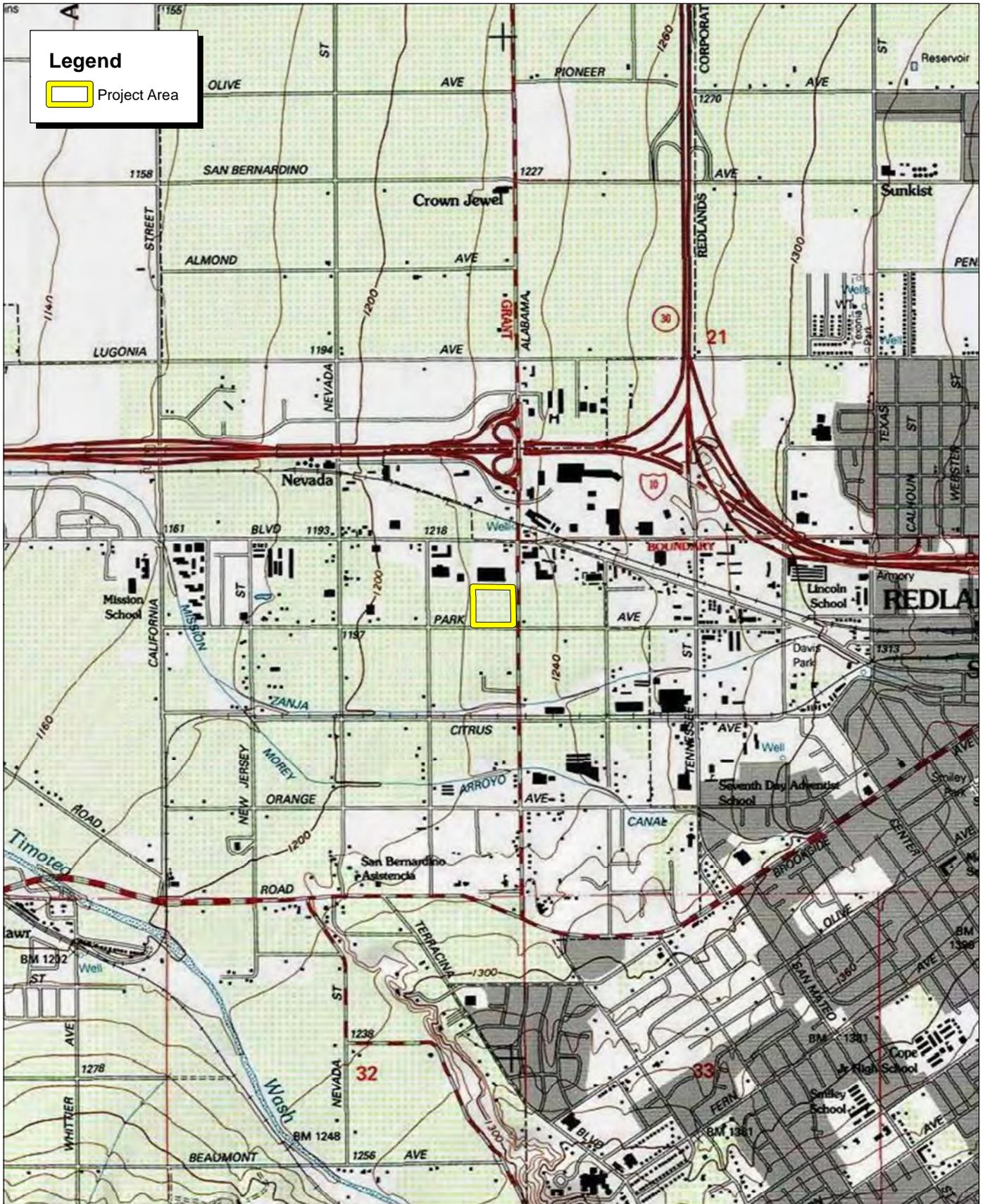


Exhibit 1 Regional Location Map

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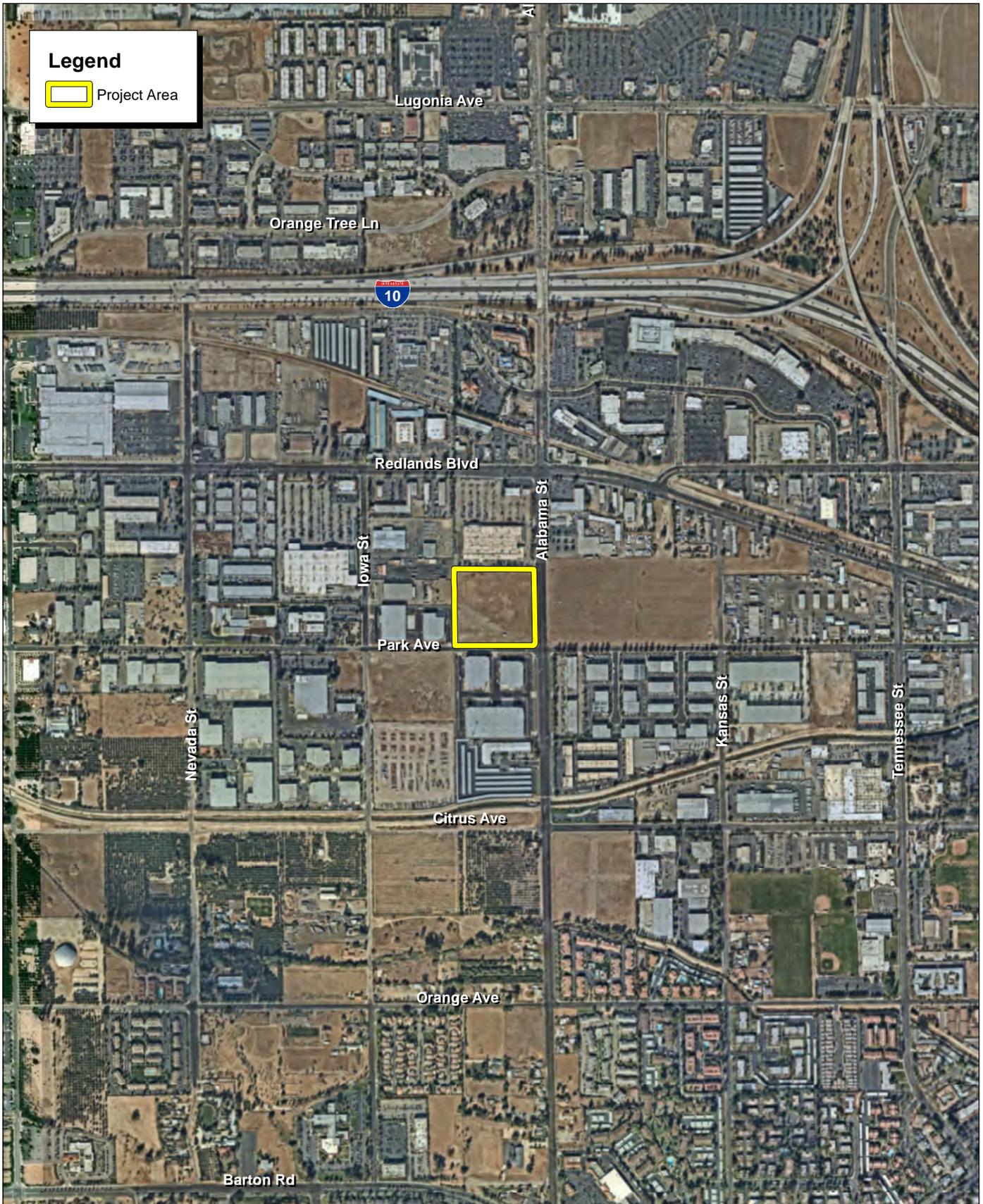
Source: USGS Redlands 7.5' Quadrangle / Land Grant San Bernardino.

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Exhibit 2
Local Vicinity Map
Topographic Base

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Legend

Project Area

Source: ESRI Aerial Imagery.

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Exhibit 3
Local Vicinity Map
Aerial Base

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SECTION 2: CULTURAL SETTING

Following is a brief overview of the prehistory, ethnography, and historic background, providing a context in which to understand the background and relevance of sites found in the general project area. This section provides a general overview of the prehistory of the area. Additional sources are in the reference section.

2.1 - Prehistoric Background

Fagan (2003), Moratto (1984) and Chartkoff and Chartkoff (1984) provide recent overviews of California archaeology and historical reviews of the inland Southern California coast, among other locales. The most accepted regional chronology for coastal Southern California is from Wallace's four-part Horizon format (1955), which was later updated and revised by Warren (1968) and most recently by Chartkoff and Chartkoff (1984). The latter modified the term "Period" to "Horizon," a term more common among researchers today. Created to place temporal structure upon materialistic phases observed during archaeological syntheses, the advantages and weaknesses of Southern California chronological sequences are reviewed by Warren (in Moratto 1984), Chartkoff and Chartkoff (1984), and Heizer (ed. 1978).

2.1.1 - Early Man

Spanning the period from approximately 17,000 to 9,500 Before Present (BP), archaeological assemblages attributed to the Early Man Period are characterized by large projectile points and scrapers. The limited data available suggests that prehistoric populations focused on hunting and gathering, moving about the region in small nomadic groups. Technologies associated with ocean resource gathering would have likely been utilized, but the sea level during this Period was lower than today, meaning that sites on the coast are inundated and unavailable for study. Californians of this Period are viewed as populations of big game hunters that were mobile enough to pursue herds. The entirety of California may have been occupied near the beginning of the Holocene epoch, about 11,750 years ago. During the Holocene, sea levels rose about 60 meters between 11,750 and 7,000 years BP, due to melting of the Pleistocene ice sheet in the higher latitudes. Although the sea level was about 120 meters lower off the coast of California roughly 22,000 years ago (Milne et al 2005), sea level stabilization began about 7,000 years ago and only a slight rise has occurred since then.

Pleistocene flora and fauna are regularly uncovered from sediments at the La Brea tar pits, deep construction-related excavations in coastal Orange County and in the Santa Ana watershed. Such studies reinforce the idea that much of southern California exhibited a climate similar to that of Monterey or the San Francisco Bay area during this period (Chartkoff and Chartkoff 1984), with slightly drier conditions away from the coast.

2.1.2 - Millingstone

As part of the slow restabilization effect of the melting continental ice sheet, rising sea levels and other environmental changes up to the end of the Early Man Period, the Southern California climate

became warmer and drier. Known as the Altithermal, Fagan (2003) notes that after 8,500 BP, the climate of most of California became warmer and much drier, and remained so for 4,000 years.

Native groups altered their subsistence characteristics to compensate. Characterized by the appearance of handstones and millingstones for grinding seeds, the Millingstone Period tentatively dates to between 9,500 and 3,000 BP. Artifact assemblages in early Millingstone sites reflect an emphasis on foraging subsistence systems. Because shrubby vegetative communities replaced the temperate forest, native populations would likely have shifted to seasonal rounds to take advantage of new patterns of seed ripening. Little is known about the types of cultural changes that would be needed, but the types of artifacts seen during this Period may suggest the subsistence systems.

Artifact assemblages typically included choppers and scraper planes, but there is a general lack of projectile points. Large projectile points began to appear in the late portion of the Millingstone Period, which suggests the development of a more diverse economy. The distribution of Millingstone sites reflects the theory that aboriginal groups may have followed a modified central-based wandering settlement pattern. In this semi-sedentary pattern, small occupation groups occupied the base camp for a portion of the year, but then moved to subsidiary camps in order to exploit resources not generally available near the base camp. Sedentism apparently increased in areas possessing an abundance of resources that were available for longer periods. Arid inland regions would have provided a more dispersed and sporadic resource base, further restricting sedentary occupations to locations near permanent water. The duration and intensity of encampment occupations increased, especially in the latter half of the period in the coastal areas. Huge shellmounds near coastal habitats indicated more intensive sedentism after 5,000 BP (Fagan 2003), suggests an increase in population.

2.1.3 - Intermediate

Dating between 3,000 and 1,250 BP, the Intermediate Period represents a transitional period. Excavated assemblages retain many attributes of the Millingstone Period but with more elaborate and diverse artifact types in these deposits. Additionally, Intermediate Period sites can contain large-stemmed or notched small projectile points suggestive of bow and arrow use, especially near the end of the period, and the use of portable grinding tools continues. Intensive use of mortar and pestles signaled processing of acorns as the primary vegetative staple as opposed to a mixed diet of seeds and acorns. Because of a general lack of data, neither the settlement and subsistence systems nor the cultural evolution of this Period are well understood, but it is very likely that the nomadic ways continued. It has been proposed that sedentism increased with the exploitation of storable food resources, such as acorns, but coastal sites from the period exhibit higher fishing activity than in previous periods. The first permanently occupied villages make their appearance (Chartkoff and Chartkoff 1984).

2.1.4 - Late Prehistoric

Extending from 1,250 BP to Spanish Contact in 1769, the Late Prehistoric Period reflects a slight increase in technological sophistication and diversity. Exploitation of marine resources continued to intensify. Assemblages characteristically contain projectile points, and toward the end of the period

the size of the points decrease and notched and stemmed bases appear, which imply the use of the bow and arrow. Use of personal ornaments, such as shell beads, is widely distributed east of the coast suggesting well-organized and codified trade networks. In addition, assemblages include steatite bowls, asphaltum, grave goods, and elaborate shell ornaments. Use of bedrock milling stations was widespread during this horizon. Increased hunting efficiency and widespread exploitation of acorns provided reliable and storable food resources. Village size increases, and some of these villages may hold 1,500 persons or more (Chartkoff and Chartkoff 1984). Analyses of skeletons show that the first signs of malnutrition appear in this period, signaling greater competition for food resources (Fagan 2003).

The earliest part of this Period may have seen an incursion of Cupan-Takic speakers from the Great Basin country (the so-called “Shoshonean wedge” of Kroeber 1925) who may have replaced the Hokan speakers in the area. At the time of Spanish conquest, Cupan-Takic speakers were located in Orange County, western Riverside County, and the Los Angeles Basin (Gabrieliño, Juaneño and Cahuilla peoples). Serran-Takic speakers are now represented by the Serranos in the San Bernardino Mountains. Recent work (O’Neil 2002) has concluded that the “Shoshonean wedge” is misnamed: the original Los Angeles inhabitants replaced by the incoming Takic-speakers may have actually been Yuman speakers (similar to those in the California Delta region of the Colorado River) and not Hokan Salinan-Seri (Chumash) speakers as was suggested by Kroeber.

At the time of Spanish conquest, local Indian groups were composed of constantly moving and shifting clans and cultures. Early ethnographers applied the concept of territorial boundaries to local Indian groups purely as a conceptualization device, and the data was based on fragmented information provided to them from second-hand sources.

2.2 - Native American Background

Of four Native American groups encountered by the Spanish chroniclers in the inland portions of the Los Angeles basin, it is likely that the Serrano were using the area for resource gathering.

2.2.1 - The Serrano

Kroeber (1925) and Bean and Smith (1978) form the primary historical references for this group. According to Bean and Smith (1978), the project area lies near the southern portion of an area utilized by the Serrano. Spanish diseases decimated all indigenous groups adjacent to the eastern San Bernardino Mountains, especially after an outpost was built in Redlands in 1819, but some Serrano survived intact for many years in the far eastern San Bernardino Mountains, due to the ruggedness of the terrain and the dispersed population.

The Serrano spoke a language that belongs to the Cupan group of the Takic subfamily. The Takic subfamily is part of the larger Uto-Aztecan language family, which includes the Shoshonean groups of the Great Basin. The total Serrano population at initial European contact was roughly 2,000 people. Their range is generally thought to have been located in and east of the Cajon Pass area of the San Bernardino Mountains, north of Yucaipa, west of Twentynine Palms, and south of Victorville. The range of this group was limited and restricted by reliable water. Twentynine Palms was the

origin location of the Maringa Serrano clan, and after 1811, many Serrano were forcibly taken to the Mission San Gabriel (Bean and Vane 2002). The Mara Oasis, central location for the Maringa Serrano clan, is located in Joshua Tree National Park.

Serrano populations studied in the early part of the last century were a remnant of their cultural form prior to contact with the Spanish missionaries. Nonetheless, the Serrano are viewed as clan- and moiety-oriented, or local lineage-oriented group tied to traditional territories or use-areas. The Serrano clans are considered “non-political ethnic nationality,” divided amongst themselves into patrilineal clans with two moieties: Coyote and Wildcat. Typically, a “village” consisted of a collection of families centered about a ceremonial house, with individual families inhabiting willow-framed huts with tule thatching and central firepit. Considered hunter-gatherers, Serrano exhibited a sophisticated technology devoted to hunting small animals and gathering roots, tubers, and seeds of various kinds. Today, Serrano descendants are found mostly on the Morongo reservation.

2.3 - Historic Background

2.3.1 - The Spanish Period (1769–1821)

The first Europeans to traverse the territory that comprises modern Riverside County were Spanish soldier Pedro Fages and Father Francisco Garcés. This expedition to locate deserting soldiers eventually brought the group through the foothills of the San Jacinto Mountains, along Coyote Canyon, on the southern edge of Riverside County. They then continued into the Anza Valley, the San Jacinto Valley, and Riverside, and eventually into San Bernardino and the Cajon Pass. Later, in 1774, Captain Juan Bautista de Anza would also utilize Coyote Canyon and enter the confines of modern Riverside County as his expedition searched for an overland route from Sonora to coastal Southern California. These expeditions sparked an influx of non-natives to Southern California, and the first of these groups were the Spanish. Associated with the Spanish migration is the establishment of missions and military presidios along the coast of California. Although neither the missions nor presidios were ever located within the confines of modern Riverside County, their influence was far reaching. For example, land belonging to Mission San Gabriel extended to inland Southern California, east of the periphery of the Coachella Valley. Mission officials then converted portions of these holdings into ranchos during the Mexican period. Several ranchos were located in modern Riverside County, and the project area is located in the Jurupa Rancho.

2.3.2 - The Mexican Period (1821–1848)

Administration of the Southern California ranchos shifted to Mexican hands about 1824, but effective control did not occur until the early 1830s. Once the ranchos were secularized, the Mexican administrators began granting vast tracts of the original Mission properties to members of prominent families whom had helped cut ties from the Spanish system. In 1838, title to the Mission San Gabriel’s outpost in this area, the Jurupa Rancho, was granted to Juan Bandini, the appointed administrator of the Mission San Gabriel. This land grant was the first officially recognized Mexican land grant within modern Riverside County. The Jurupa Rancho consisted of roughly 30,000 acres, bounded by the Jurupa Hills to the north, the Santa Ana River to the south and east, and the Chino Rancho to the west.

During the period of the Mexican ranchos, rancho owners were constantly harassed by thieves and native groups from the Mojave region. Groups whose intent was to steal horses and cattle often attacked the northern part of the Rancho San Bernardino, so that Juan Bandini donated the very northeastern portion of the Jurupa Rancho for resettlement in 1842. By 1843, Bandini further fragmented the Jurupa Rancho, selling a sizable portion to Benjamin D. Wilson, who then sold the property known as Jurupa (Rubidoux) Rancho to Louis Rubidoux in 1847. The Rancho would be further divided within the upcoming decade.

2.3.3 - American Settlement Period (A.D. 1848 to 1885)

Although California shifted into American hands, organized development of the Jurupa area was slow to occur, and no town site development took place before 1893. During this period, the general Jurupa area is divided into three distinct portions. Rancho Jurupa was a 7-square-league grant made to Juan Bandini (died 1859) by California Governor Alvarado in 1838. In 1841, Abel Stearns married Bandini's daughter Arcadia: the mixed marriage was a common event at that time where the white soon-to-be landowner married into the landholdings of the local and economically depressed *Californios*. As required by the Land Act of 1851, Juan Bandini filed a claim for the major portion of the grant in 1852, and this was confirmed by the United States District Court in 1855. A few years later Bandini sold a large portion of the Rancho Jurupa grant to Stearns, who then was able to patent the property in 1879. This then is the source of the Rancho Jurupa (Stearns) grant.

In 1843, Bandini sold approximately 1.5 square leagues (6,750 acres) of the original Rancho Jurupa grant to Benjamin Wilson. A year later, Wilson sold this property to Isaac Williams, grantee of Rancho Santa Ana del Chino, and James (Santiago) Johnson. Williams and Johnson then sold the property to Louis Rubidoux in 1849, and it eventually became known as the Rubidoux Ranch. Rubidoux built a house on this land west of the Santa Ana that still stands today. Rubidoux was a large landholder at the time and had previously bought the Rancho San Jacinto y San Gorgonio from Johnson in 1845. Cornelius Jensen was a nearby landholder, having built his homestead on nearby lands. Both of these early pioneers used water from the Santa Ana and wells to irrigate their crops and vineyards. The Jensen homestead flooded out during the 500-year flood of the Santa Ana in 1862. After California became part of the United States, a claim for Rancho Jurupa was filed by Louis Rubidoux with the Public Land Commission in 1852, and the patent was at last received in 1876. The Jurupa area outside of the Rancho is then another entity. By the 1880s, people were beginning to populate and develop the homestead lands northwest of the Jensen and Rubidoux properties. The project area was bound by the Jurupa Rancho line to the south (Bellgrave Avenue), the Chino Rancho on the west, and what was probably considered wasteland in the 1850s north of the Jurupa Mountains.

Once Americans began to homestead and buy land from the Mexican families, Archibald Patton and Arnold J. Stalder were the most notable landowners in this area, with Stalder obtaining nearly 8,000 acres from Southern Pacific. By 1886, the population in the Jurupa Rancho outlying areas had increased enough to warrant the creation of the Pleasant Valley School District. In 1888, the area became a separate voting district, named Union for the uniting of several different areas. These areas included the greater Chino and Cucamonga regions, containing the new towns of Etiwanda, Sansevain, and Bloomington, and other various scattered land portions north of the Jurupa Rancho

line. After the turn of the century, place names such as Pedley, Wineville (Mira Loma), Glen Avon, and Rubidoux would come to designate specific locations.

2.3.4 - Local History

The following was taken from the City of Redlands website.

Once part of the Spanish Mission lands, Redlands was incorporated in 1888 following an influx of wealthy easterners and mid westerners. Early settlers brought their cultures, traditions and treasures, adding to the City's reputation as a cultural and educational community. Agriculture prospered with the navel orange and many citrus groves still surround Redlands today.

More than a hundred years ago the seed which became the city of Redlands was planted by two young Easterners who shared a dream of idyllic agricultural and residential community. Redlands was the shared dream of Frank E. Brown, a civil engineer and Yale graduate, and E. G. Judson, a New York stock broker, who met in Southern California in late 1870's. Naming their Redlands colony for the color of the adobe soil, the two busily laid out a city, brought water from the mountains to the community, introduced the newly discovered Washington navel orange, and recruited settlers. It wasn't before long before Redlands proudly proclaimed itself the Navel Orange Capital of the World.

One group of early settlers called itself the Chicago Colony and created what is now the downtown business district. They named the principal shopping street for State Street in Chicago. In 1889, twins Alfred H. and Albert K. Smiley came to Redlands, and the town has changed forever. The Smiley brothers, well known educators and resort owners from New York, established a tradition of philanthropy with their donation of the A. K. Smiley public library and park in 1889. Two decades later, the Clarence G. Whites gave the prosellis at the Redlands Bowl, and the Robert Watchorns built the Lincoln Shrine next to the library. These and many others built a city that was known as the "Jewel of the Inland Empire." Many of the jewels are still with us.

SECTION 3: RESULTS

3.1 - Record Search

3.1.1 - Information Center Search

FCS conducted a records search at the SCCIC on November 27, 2018, for the project area, including a 0.5-mile buffer. Sources consulted to identify historic properties included the current inventories of the National Register of Historic Places (NRHP), California Register of Historical Resources (CRHR), California Historic Landmarks List, and the California Points of Historical Interest. FCS also reviewed the Historic Resource Inventory and archival maps to determine the existence of previously documented cultural resources. The record search included a 0.5-mile buffer around the perimeter of the project area. The results of the combined record searches for the project indicate that at least nine cultural resources investigations have been conducted within a 0.5-mile radius of the project. None of those included any portion of the project area (Table 1).

Table 1: Cultural Resources Reports Within a 0.5-mile Radius of the Project Area

Report Number	Author/Date	Title
SB-03741	Duke, Curt. 2002.	Circular Wireless Facility SB231-01, San Bernardino County, California. 5pp
SB-04039	Budinger, Fred. 2004.	An Archaeological Resource Survey of Approximately 6 Acres for the MKJ Iowa Commerce Center, LLC Project Located at Iowa St & Citrus Ave in the City of Redlands, San Bernardino County, California. 33pp
SB-04059	White, Laurie S. and Robert S. White. 2003.	A Cultural Resource Assessment of a 1.87 Acre Site at 11018 Iowa St. City of Redlands, San Bernardino County, California. 25pp
SB-04589	Budinger, Fred. 2004.	An Archaeological Resources Survey of 8.6 Acres for the Nevada Street Project Northeast of the Intersection of Redlands Boulevard and Nevada Street (APNs 0292-063-12,-13,-17,and -41) in the City of Redlands, County of San Bernardino, California 92373.
SB-04590	Grant, Martyn. 2004.	Cultural Resource Assessment: Record Search and Site Visit Results Cingular Site SB-519-0, San Bernardino County, California.
SB-04813	Sander, Jay K. 2005.	Cultural Resources Survey of a 8.50 Acre Parcel at Redlands Boulevard and Nevada Street, Redlands, San Bernardino County, California.
SB-05662	Glenn, Brian. 2006.	Cultural Resources Assessment Letter Report for the Approximately 5-Acre Park—Nevada Avenue Project Area, City of San Bernardino, California.

Table 1 (cont.): Cultural Resources Reports within a 1/2-mile Radius of the Project Area

Report Number	Author/Date	Title
SB-06028	Forrest, Stephen. 2008.	American Tower 301006/Redlands CA 7, 351 Alabama Street, Redlands, San Bernardino County, California.
SB-07964	DeCarlo, Matthew M. and Diane L. Winslow. 2015.	Cultural Resources Impact Assessment and Evaluation Status Report for Southern California Edison Company's West of Devers Upgrade Project, Riverside and San Bernardino Counties, California.

There have been two cultural resources recorded within a 0.5-mile radius of the subject property, neither of which is located on the property (Table 2). The resources consist of a historic residence and a historic refuse scatter and water conveyance system.

Table 2: Known Cultural Resources within a 1/2-mile Radius of the Project Area

Site Number	Approximate Distance from Project	Resource Description
P-36-020133	200 yards	Historic Residence
P-36-012853	0.25 mile	Dump, Refuse Scatter, etc.

3.1.2 - Paleontological Records Search

FCS notified the NHM of the project and requested it review its paleontological records for the project and surrounding area (Appendix C). The NHM responded on November 29, 2018. According to Dr. Sam McLeod, the area in general has low to moderate sensitive for paleontological resources:

The entire proposed project area has surface deposits composed of soil and younger Quaternary Alluvium, derived predominately as alluvial fan deposits from the Crafton Hills and the San Bernardino Mountains to the east via the Santa Ana River that currently flows just to the north, with some contribution from The Zanja drainage that currently flows just to the south. Typically these types of deposits do not contain significant vertebrate fossils in the uppermost layers. At varying depths, however, these deposits always have the potential to contain significant fossil vertebrate remains. Our closest vertebrate fossil locality from somewhat similar deposits is LACM 4540, southeast of the proposed project area on the northeastern side of the San Jacinto Valley just west of Jack Rabbit Trail, that produced a specimen of fossil horse, *Equus*. Our next closest fossil vertebrate locality from similar deposits is LACM 7811, west-southwest of the proposed project area in the Jurupa Valley north of Norco and west of Mira Loma, that produced a fossil specimen of

coachwhip, *Masticophis flagellum*, at a depth of 9 to 11 feet below the surface. Shallow excavations in the younger Quaternary Alluvium found at the surface throughout the proposed project area probably will not uncover any significant vertebrate fossils. Deeper excavations there that extend down into the older sedimentary deposits, however, may well encounter significant fossil vertebrate remains. Any substantial excavations in the proposed project area, therefore, should be closely monitored to quickly and professionally collect any fossils discovered without impeding development. Sediment samples should also be collected and processed to determine the small fossil potential in the proposed project area. Any fossils recovered during mitigation should be deposited in an accredited and permanent scientific institution for the benefit of current and future generations.

3.1.3 - Historic Aerials

FCS reviewed historic aerials for the property to determine its history of land use. There are 12 historic aerials of the project area beginning in 1938 up until 2014. In 1938, the property is an orange grove and completely surrounded by other orange groves. This continues until at least 1980. The next image in the series is from 1994 at which time the property is bare and most of the surrounding groves either have been replaced by industrial development, or are bare fields. From 1994 until 2012, the property appears to remain bare and was probably used for agriculture until the present.

3.1.4 - Native American Heritage Commission Record Search

On November 15, 2018, FCS notified the NAHC via email and requested it review its Sacred Lands Files for any lands deemed sacred on or near the project. The response from the NAHC was received on December 4, 2018, which noted that its files contained no information regarding Sacred Lands or other cultural resources in the area. NAHC provided a list of local Native American tribal members who may have additional knowledge regarding the project area. On December 5, 2018, these tribal members were notified of the project by mail and invited to provide any information they may have regarding cultural resources in proximity to the subject property (Appendix B). As of the date of this report, no responses had been received.

3.1.5 - Archaeological Survey

A survey of the property was conducted on December 3, 2018, by Staff Archaeologist Stefanie Griffin. No historic or prehistoric sites or isolated occurrences of artifacts were observed during the survey.

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SECTION 4: SUMMARY AND RECOMMENDATIONS

4.1 - Summary

This assessment included records searches and literature reviews, Native American consultation, background research and a report detailing the results of these tasks. No historic or prehistoric archaeological sites were previously recorded on the property nor were any discovered during this investigation. The next section provides recommendations for additional cultural resources as warranted.

4.2 - Recommendations

4.2.1 - Archaeological

In accordance with CEQA Guidelines, FCS has assessed the potential effects from development on cultural resources on the subject property. No cultural resources are known to exist on the property. If any significant archaeological resources are identified, work shall temporarily be halted or diverted to allow the archaeologist to assess the significance of the site. This may include additional archaeological excavation and laboratory analysis.

4.2.2 - Paleontological

Shallow excavations in the younger Quaternary Alluvium exposed throughout the proposed project area are unlikely to uncover significant vertebrate fossils. Deeper excavations that extend down into older and finer-grained deposits, however, may well encounter significant vertebrate fossil remains. Any substantial excavations below the uppermost layers in the proposed project area, therefore, should be monitored closely to quickly and professionally recover any fossil remains discovered while not impeding development. In addition, sediment samples should be collected and processed to determine the small fossil potential in the proposed project area. Any fossils collected should be placed in an accredited scientific institution for the benefit of current and future generations.

4.3 - Inadvertent Discovery Procedures

4.3.1 - Accidental Discovery of Cultural Resources

Ground-disturbing activities during construction may uncover previously unknown, buried cultural resources.

Accidental Discovery of Cultural Resources

It is always possible that ground-disturbing activities during construction will uncover previously unknown, buried cultural resources. In the event that buried cultural resources are discovered during construction, operations shall stop in the immediate vicinity of the find and a qualified archaeologist shall be consulted to determine whether the resource requires further study. The qualified archaeologist shall make recommendations to the Lead Agency on the measures that shall be implemented to protect the discovered resources, including but not limited to excavation of the

finds and evaluation of the finds in accordance with Section 15064.5 of the CEQA Guidelines. Potentially significant cultural resources consist of but are not limited to stone, bone, fossils, wood, or shell artifacts or features, including hearths, structural remains, or historic dumpsites. Any previously undiscovered resources found during construction within the project area should be recorded on appropriate Department of Parks and Recreation (DPR) forms and evaluated for significance in terms of CEQA criteria.

Accidental Discovery of Paleontological Resources

Shallow excavations in the younger Quaternary Alluvium exposed throughout the proposed project area are unlikely to uncover significant vertebrate fossils. Deeper excavations that extend down into older and finer-grained deposits, however, may well encounter significant vertebrate fossil remains. Any substantial excavations below the uppermost layers in the proposed project area, therefore, should be monitored closely to quickly and professionally recover any fossil remains discovered while not impeding development. In addition, sediment samples should be collected and processed to determine the small fossil potential in the proposed project area. Any fossils collected should be placed in an accredited scientific institution for the benefit of current and future generations.

Accidental Discovery of Human Remains

There is always the small possibility that ground-disturbing activities during construction may uncover previously unknown buried human remains. Should this occur, federal laws and standards apply, including the Native American Graves Protection and Repatriation Act (NAGPRA) and its regulations found in the Code of Federal Regulations (CFR) 43 CFR Part 10.

In the event of an accidental discovery or recognition of any human remains, California State Health and Safety Code Section 7050.5 dictates that no further disturbance shall occur until the County Coroner has made the necessary findings as to origin and disposition pursuant to CEQA regulations and Public Resources Code (PRC) Section 5097.98.

4.4 - Mitigation Measures

Archaeological Monitoring. The Applicant shall retain a Secretary of Interior Standards qualified archaeological monitor. The monitor shall be present during all ground-disturbing activities to identify any known or suspected archaeological and/or cultural resource. The qualified archaeologist shall develop an Archaeological Monitoring and Treatment Plan to address the details, timing and responsibility of all archaeological and cultural resource activities that occur on the project site. The plan shall be developed in coordination with the City of Redlands and consulting tribe(s) and shall include, but shall not be limited to:

- a. Project grading and development scheduling.
- b. A rotating monitoring schedule during all ground related activities, including but not limited to, all site preparation/construction/demolition based activities, testing and data recovery on the project site. The monitoring plan shall include scheduling, safety requirements,

duties, scope of work, and a discussion of the Native American Tribal Monitors' authority to stop and redirect grading activities in coordination with the Project Archaeologists.

- c. The protocols and stipulations that the Applicant, City of Redlands, Native American Tribal Monitor(s) and Project Archaeologist shall follow in the event of previously unknown cultural resources discoveries that could be subject to a cultural resources evaluation.

Tribal Monitoring. A Native American Monitor from the consulting tribe(s), who wish to partake in monitoring, alongside an archaeological monitor with at least 3 years of regional experience, shall be present during all ground disturbing proceedings, on a simultaneous or rotating basis, based on the scope of work; including but not limited to, all site preparation/construction/demolition based activities, testing and data recovery. Monitoring agreements with the consulting tribe(s) shall be provided to the City prior to issuance of a grading permit.

Treatment and Disposition of Tribal Cultural Resources. In the event that tribal cultural resources, including historic and pre-contact materials, are discovered during the course of ground disturbance, the following procedures shall be implemented:

1. All work in the immediate vicinity of the find (within a 100-foot buffer) shall cease and the find shall be assessed by an archaeologist meeting the Secretary of the Interior's standards. Work on the other portions of the project, outside of the buffered area, may continue during this assessment period.
2. Notification and information regarding the nature of the find shall be made to the representatives of all consulting tribe(s).
3. Temporary Curation and Storage: During construction, any cultural resources discovered shall be temporarily curated in a secure onsite location, as determined appropriate with consideration of input from consulting tribe(s). The removal of any cultural resources from the project site shall be thoroughly inventoried and overseen by the Native American Tribal Monitor(s).
4. Treatment and Final Disposition: The Applicant shall relinquish ownership of all cultural resources, including sacred items, burial goods, archaeological artifacts, and non-human remains discovered during construction of the proposed project. The Applicant shall relinquish the cultural resources through one or more of the following methods and provide the City of Redlands with evidence of same:
 - a. Accommodate the onsite reburial of the discovered cultural resources in consultation with the consulting Native American tribe(s) or band(s). The reburial area shall be protected from any future impacts. All reburials are subject to a reburial agreement that shall be developed between the landowner and the consulting tribes outlining the determined reburial process/location, and shall include measures and provisions to protect the reburial area from any future impacts (vis a vis project plans, conservation/preservation easements, etc.). Reburial shall not occur until all cataloguing and recordation have been completed.

- b. In the event that reburial is infeasible, and/or if more than one Native American tribe or band is involved with the proposed project and cannot come to a consensus as to the disposition of cultural resources within one hundred and twenty (120) days from the initial recovery of the items, the cultural resources shall be curated. The landowner shall relinquish all ownership and rights to this material and confer with the consulting tribes to identify an American Association of Museums (AAM)-accredited facility within the County that can accession the materials into their permanent collections and provide for the proper care of these objects in accordance with the 1993 CA Curation Guidelines. A curation agreement with an appropriate qualified repository shall be developed between the landowner and museum that legally and physically transfers the collections and associated records to the facility. This agreement shall stipulate the payment of fees necessary for permanent curation of the collections and associated records and the obligation of the Project developer/applicant to pay for those fees.
- c. Within 60 days following the completion of ground disturbing activities, a Phase IV Monitoring Report shall be submitted to the City of Redlands. The Monitoring Report shall document monitoring activities conducted by the Project Archaeologist and Native Tribal Monitor(s) including: any impact to cultural resources discovered on the project site; how each mitigation measure was fulfilled; the type of cultural resources recovered and the disposition of such resources; evidence of completion of pre-grading cultural sensitivity training required for the construction staff; and daily/weekly monitoring notes from the archaeologist in a confidential appendix. The Phase IV Monitoring Report shall be submitted to the City of Redlands, the South Central Coastal Information Center, and the consulting tribe(s).

Archaeological/Cultural Documents. Any and all archaeological/cultural documents created as a part of the project (isolate records, site records, survey reports, testing reports, etc.) shall be supplied to the applicant and Lead Agency for dissemination to consulting tribe(s).

Discovery of Human Remains. In the event that human remains are encountered on the project site, the construction contractors, Project Archaeologist, and designated Native American Tribal Monitor shall immediately stop all work within 100 feet of the discovery. The Applicant shall immediately notify the San Bernardino County Coroner, the City of Redlands Police Department, and the City of Redlands Development Services Department. The County Coroner shall be permitted to examine the remains consistent with the requirements of California Code of Regulations (CCR) §15064.5(e). State Health and Safety Code §7050.5 states that no further disturbance shall occur until the County Coroner has made a determination of origin and disposition pursuant to Public Resources Code (PRC) §5097.98. If the remains are determined to be Native American, the County Coroner shall notify the Native American Heritage Commission (NAHC), which shall determine and notify a Most Likely Descendant (MLD). The MLD shall complete the inspection and make recommendations or preferences for treatment within 48 hours of being granted access to the site. The MLD recommendations may include scientific removal and nondestructive analysis of human remains and items associated with Native American burials, preservation of Native American human remains and

associated items in place, relinquishment of Native American human remains and associated items to the descendants for treatment, or any other culturally appropriate treatment.

The specific location of Native American burials and reburials will be proprietary and not disclosed to the general public. The locations will be documented by the Project Archaeologist in conjunction with the various stakeholders and a report of findings will be filed with the Eastern Information Center (EIC).

According to California Health and Safety Code, six or more human burials at one location constitute a cemetery (Section 8100), and disturbance of Native American cemeteries is a felony (Section 7052). In the event that the project proponent and the MLD are in disagreement regarding the disposition of the remains, State law will apply and the median and decision process will occur with the NAHC (see Public Resources Code Section 5097.98(e) and 5097.94(k)).

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SECTION 5: REFERENCES

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Warren, C.N. 1968. "Cultural Tradition and Ecological Adaptation on the Southern California Coast." Archaic Prehistory in the Western United States, C. Irwin-Will.

**Appendix A:
SCCIC Records Search Data**

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Report List

Report No.	Other IDs	Year	Author(s)	Title	Affiliation	Resources
SB-03741	NADB-R - 1063741	2002	DUKE, CURT	CINGULAR WIRELESS FACILITY SB231-01, SAN BERNARDINO COUNTY, CA. 5PP	LSA	
SB-04039	NADB-R - 1064039	2004	BUDINGER, FRED	AN ARCHAEOLOGICAL RESOURCE SURVEY OF APPROXIMATELY 6 ACRES FOR TEH MKJ IOWA COMMERCE CENTER, LLC PROJECT LOCATED AT IOWA ST & CITRUS AVE IN THE CITY OF REDLANDS, SAN BERNARDINO COUNTY, CA. 33PP	TETRA TECH	
SB-04059	NADB-R - 1064059	2003	WHITE, LAURIE S. and ROBERT S. WHITE	A CULTURAL RESOURCE ASSESSMENT OF A 1.87 ACRE SITE LOCATED AT 11018 IOWA ST, CITY OF REDLANDS, SAN BERNARDINO COUNTY, CA. 25PP	ARCHAEOLOGICAL ASSOCIATES	36-020133
SB-04589	NADB-R - 1064589	2004	Budinger, Fred E.	An Archaeological Resources Survey of 8.6 Acres for the Nevada Street Project Northeast of the Intersection of Redlands Boulevard and Nevada Street (APNs 0292-063-12, -13, -17 and -41) in the City of Redlands, County of San Bernardino, California 92373.		
SB-04590	NADB-R - 1064590	2004	Grant, Martyn	Cultural Resource Assessment: Record Search and Site Visit Results Cingular Site SB-519-01, San Bernardino County, CA.		
SB-04813	NADB-R - 1064813	2005	Sander, Jay K.	Cultural Resources Survey of an 8.50 Acre Parcel at Redlands Boulevard and Nevada Street, Redlands, San Bernardino County, California.		
SB-05662	NADB-R - 1065662	2006	Glenn, Brian	Cultural Resources Assessment Letter Report for the Approximately 5-Acre Park – Nevada Avenue Project Area, City of Redlands, County of San Bernardino, California.		
SB-06028	NADB-R - 1066028	2008	Forrest, Stephen	American Tower 301006/Redlands CA 7, 351 Alabama Street, Redlands, San Bernardino County, California.		
SB-07964		2015	DeCarlo, Matthew M. and Diane L. Winslow	Cultural Resources Impact Assessment and Evaluation Status Report for Southern California Edison Company's West of Devers Upgrade Project, Riverside and San Bernardino Counties, California	ASM Affiliates	36-002311, 36-006847, 36-006855, 36-026030

Resource List

Primary No.	Trinomial	Other IDs	Type	Age	Attribute codes	Recorded by	Reports
P-36-012853	CA-SBR-012387H	Resource Name - IDS-I-001	Site	Historic	AH04 (Privies/dumps/trash scatters); AH06 (Water conveyance system)	2006 (SANKA, MBA)	
P-36-020133		11018 Iowa St, Redlands; Resource Name - Fiori Residence; Resource Name - Iowa 1	Building	Historic	HP02 (Single family property)	2003 (David Van Horn, Archaeological Associates)	SB-04059

**Appendix B:
Native American Heritage Commission**

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B.1 - Native American Heritage Commission Sacred Lands File Search

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**Native American Heritage Commission
Native American Contacts List
12/4/2018**

Gabrieleno Band of Mission Indians - Kizh Nation
Andrew Salas, Chairperson
P.O. Box 393
Covina, CA 91723
admin@gabrielenoindians.org
(626) 926-4131

Gabrielino

San Manuel Band of Mission Indians
Lynn Valbuena
26569 Community Center Dr.
Highland, CA 92346
(909) 864-8933

Serrano

Gabrieleno/Tongva San Gabriel Band of Mission Indians
Anthony Morales, Chairperson
P.O. Box 693
San Gabriel, CA 91778
GTTribalcouncil@aol.com
(626) 483-3564 Cell
(626) 286-1262 Fax

Gabrielino Tongva

Serrano Nation of Mission Indians
Goldie Walker, Chairperson
P.O. Box 343
Patton, CA 92369

(909) 528-9027

Serrano

Gabrielino /Tongva Nation
Sandonne Goad, Chairperson
106 1/2 Judge John Aiso St., #231
Los Angeles, CA 90012
sgoad@gabrielino-tongva.com
(951) 807-0479

Gabrielino Tongva

Morongo Band of Mission Indians
Robert Martin, Chairperson
12700 Pumarra Road
Banning, CA 92220
(951) 849-8807
(951) 922-8146 Fax

Cahuilla
Serrano

San Manuel Band of Mission Indians
Lee Clauss, Director-CRM Dept.
26569 Community Center Drive
Highland, CA 92346
lclauss@sanmanuel-nsn.gov
(909) 864-8933
(909) 864-3370 Fax

Serrano

This list is current as of the date of this document and is based on the information available to the Commission on the date it was produced.

Distribution of this list does not relieve any person of statutory responsibility as defined in Section 7050.5 of the Health and Safety Code, Section 5097.94 of the Public Resources Code, or Section 5097.98 of the Public Resources Code.

**This list is only applicable for contacting local Native American Tribes for the proposed:
Park Avenue and Alabama Street Warehouse Project, San Bernardino County.**

B.2 - Native American Information Request Letters

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Gabrielino /Tongva San Gabriel Band of Mission Indians
Anthony Morales
P.O. Box 693
San Gabriel, CA 91778

December 5, 2018

Subject: Cultural Resources Assessment—Park Avenue and Alabama Street Warehouse Project

Dear Anthony Morales:

FirstCarbon Solutions (FCS) is preparing a Phase I Cultural Resource Assessment (PI-CRA) for a 7.77 acre commercial project located at Park Avenue and Alabama Street, City of Redlands, San Bernardino County, California.

The project is a request to subdivide one legal parcel (with two APNs), approximately 7.7 acres in size into two legal parcels, 3.62 and 4.14 acres in size (Tentative Parcel Map); to construct two concrete tilt-up industrial warehouses, totaling 149,000 square feet in size; and to perform public improvements as required on adjacent right-of-way. The project site is located on the northwest corner of Park Avenue and Alabama Street, in the East Valley Commercial Industrial District of the East Valley Corridor Specific Plan.

The PICRA is intended to determine the potential for existing and undiscovered cultural resources on the project site. The Cultural Resources Assessment included record searches, a field survey, and a final report. Copies of all correspondence and site survey photographs are included in a Cultural Resources Assessment technical report. The PICRA concluded that the project area has never been the subject of a cultural resources study and no historic or prehistoric resources have been recorded on the property.

As part of the PI-CRA, FCS conducted a Sacred Lands File search and a California Historical Resources Information System (CHRIS) search, neither of which identified any cultural resources in within the project area. FCS contacted the Native American Heritage Commission (NAHC), and they suggested you might be able to provide further information. If you have any additional information regarding potential historic or cultural resources in proximity or relation to the proposed project area, we would greatly appreciate your input.

Please note that this letter is a request for information pertaining to a cultural resources assessment and is not notification of a project under Senate Bill (SB) 18, Assembly Bill (AB) 52 or Section 106 of the National Historic Preservation Act. Project notification and consultation

requirements are being handled by designated lead agencies under CEQA and NEPA. Please feel free to contact me at 714-508-4100 or via email at dsmith@fcs-intl.com and thank you for your valuable assistance.

Sincerely,

A handwritten signature in black ink, appearing to read "David M. Smith". The signature is fluid and cursive, with the first name "David" being the most prominent part.

David M. Smith
Project Manager, Archaeology
FirstCarbon Solutions
250 Commerce, Ste. 250
Irvine, CA 92602
Enc: Exhibit 2

**Appendix C:
Los Angeles County Museum**

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Natural History Museum
of Los Angeles County
900 Exposition Boulevard
Los Angeles, CA 90007

tel 213.763.DINO
www.nhm.org



Vertebrate Paleontology Section
Telephone: (213) 763-3325

e-mail: smcleod@nhm.org

29 November 2018

FirstCarbon Solutions
250 Commerce, Suite 250
Irvine, CA 92602

Attn: David M. Smith, Project Manager, Archaeologist

re: Paleontological resources for the proposed Redlands Park Avenue and Alabama Street Warehouse Project, in the City of Redlands, San Bernardino County, project area

Dear David:

I have conducted a thorough search of our paleontology collection records for the locality and specimen data for the proposed Redlands Park Avenue and Alabama Street Warehouse Project, in the City of Redlands, San Bernardino County, project area as outlined on the portion of the Redlands USGS topographic quadrangle map that Brittany Hagen sent to me via e-mail on 15 November 2018. We do not have any vertebrate fossil localities that lie directly within the proposed project area boundaries, but we do have localities at some distance from sedimentary deposits similar to those that probably occur at depth in the proposed project area.

The entire proposed project area has surface deposits composed of soil and younger Quaternary Alluvium, derived predominately as alluvial fan deposits from the Crafton Hills and the San Bernardino Mountains to the east via the Santa Ana River that currently flows just to the north, with some contribution from The Zanja drainage that currently flows just to the south. Typically these types of deposits do not contain significant vertebrate fossils in the uppermost layers. At varying depths, however, these deposits always have the potential to contain significant fossil vertebrate remains. Our closest vertebrate fossil locality from somewhat similar deposits is LACM 4540, southeast of the proposed project area on the northeastern side of the San Jacinto Valley just west of Jack Rabbit Trail, that produced a specimen of fossil horse, *Equus*. Our next closest fossil vertebrate locality from similar deposits is LACM 7811, west-southwest of the proposed project area

in the Jurupa Valley north of Norco and west of Mira Loma, that produced a fossil specimen of coachwhip, *Masticophis flagellum*, at a depth of 9 to 11 feet below the surface.

Shallow excavations in the younger Quaternary Alluvium found at the surface throughout the proposed project area probably will not uncover any significant vertebrate fossils. Deeper excavations there that extend down into the older sedimentary deposits, however, may well encounter significant fossil vertebrate remains. Any substantial excavations in the proposed project area, therefore, should be closely monitored to quickly and professionally collect any fossils discovered without impeding development. Sediment samples should also be collected and processed to determine the small fossil potential in the proposed project area. Any fossils recovered during mitigation should be deposited in an accredited and permanent scientific institution for the benefit of current and future generations.

This records search covers only the vertebrate paleontology records of the Natural History Museum of Los Angeles County. It is not intended to be a thorough paleontological survey of the proposed project area covering other institutional records, a literature survey, or any potential on-site survey.

Sincerely,

A handwritten signature in cursive script that reads "Samuel A. McLeod". The signature is written in black ink and is positioned below the word "Sincerely,".

Samuel A. McLeod, Ph.D.
Vertebrate Paleontology

enclosure: invoice

Appendix D: Regulatory Framework

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REGULATORY FRAMEWORK

Local, state, and federal government agencies have developed laws and regulations designed to protect significant cultural resources that may be affected by projects regulated, funded, or undertaken by the agency. Federal and state laws that govern the preservation of historic and archaeological resources of national, state, regional, and local significance include the National Environmental Policy Act (NEPA), the National Historic Preservation Act (NHPA), and California Environmental Quality Act (CEQA). In addition, laws specific to work conducted on federal lands include the Archaeological Resources Protection Act, the American Antiquities Act, and the Native American Graves Protection and Repatriation Act.

The following federal or CEQA criteria were used to evaluate the significance of potential impacts on cultural resources for the proposed project. An impact is considered significant if it would affect a resource eligible for listing in the National Register of Historic Places (NRHP) or the California Register of Historical Resources (CRHR), or if it is identified as a unique archaeological resource.

Federal-Level Evaluations

Federal agencies are required to consider the effects of their actions on historic properties and afford the Advisory Council on Historic Preservation (ACHP) a reasonable opportunity to comment on such undertakings under Section 106 of the NHPA regulations (36 CFR 800). Additionally, federal agencies are responsible for initiating NHPA Section 106 review and completing the steps outlined in these regulations. They must determine if NHPA Section 106 applies to a given project and, if so, initiate review in consultation with the State Historic Preservation Officer (SHPO) and/or the Tribal Historic Preservation Officer (THPO). Federal agencies are also responsible for involving the public and other interested parties. Furthermore, NHPA Section 106 requires that any federal or federally assisted undertaking, or any undertaking requiring federal licensing or permitting, consider the effect of the action on historic properties listed in or eligible for the NRHP. Under the Code of Federal Regulations (CFR), 36 CFR Part 800.8, federal agencies are specifically encouraged to coordinate compliance with NHPA Section 106 and the NEPA process. The implementing regulations “Protection of Historic Properties” are found in 36 CFR Part 800. Resource eligibility for listing on the NRHP is detailed in 36 CFR Part 63 and the criteria for resource evaluation are found in 36 CFR Part 60.4 [a–d].

The NHPA established the NRHP as the official federal list for cultural resources that are considered important for their historical significance at the local, state, or national level. To be determined eligible for listing in the NRHP, properties must meet specific criteria for historic significance and possess certain levels of integrity of form, location, and setting. The criteria for listing on the NRHP include—significance in American history, architecture, archaeology, engineering, and culture as present in districts, sites, buildings, structures, and objects that possess integrity of location, design, setting, materials, workmanship, feeling, and association, and:

- a) That are associated with events that have made significant contributions to the broad patterns of our history; or
- b) That are associated with the lives of persons significant in our past; or
- c) That embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that; represent a significant and distinguishable entity whose components may lack individual distinction; or
- d) That have yielded, or may be likely to yield, information important in prehistory or history.

Criterion D is usually reserved for archaeological resources. Eligible properties must meet at least one of the criteria and exhibit integrity, measured by the degree to which the resource retains its historical properties and conveys its historical character.

Criteria Considerations

Ordinarily cemeteries, birthplaces, graves of historical figures, properties owned by religious institutions or used for religious purposes, buildings that have been moved from their original locations, reconstructed historic buildings, properties primarily commemorative in nature, and properties that have achieved significance within the past 50 years shall not be considered eligible for the NRHP. However, such properties will qualify if they are integral parts of districts that do meet the criteria or if they fall within the following categories:

- a) A religious property deriving primary significance from architectural or artistic distinction or historical importance.
- b) A building or structure removed from its original location but which is primarily significant for architectural value, or which is the surviving structure most importantly associated with a historic person or event.
- c) A birthplace or grave of a historical figure of outstanding importance if there is no appropriate site or building associated with his or her productive life.
- d) A cemetery that derives its primary importance from graves of persons of transcendent importance, from age, from distinctive design features, or from association with historic events.
- e) A reconstructed building when accurately executed in a suitable environment and presented in a dignified manner as part of a restoration master plan, and when no other building or structure with the same association has survived.
- f) A property primarily commemorative in intent if design, age, tradition, or symbolic value has invested it with its own exceptional significance.
- g) A property achieving significance within the past 50 years if it is of exceptional importance.

Thresholds of Significance

In consultation with the SHPO/THPO and other entities that attach religious and cultural significance to identified historic properties, the Agency shall apply the criteria of adverse effect to historic properties within the Area of Potential Effect. The Agency official shall consider the views of consulting parties and the public when considering adverse effects.

Federal Criteria of Adverse Effects

Under federal regulations, 36 CFR Part 800.5, an adverse effect is found when an undertaking alters, directly or indirectly, any of the characteristics of a historic property that qualifies the property for inclusion in the NRHP in a manner that diminishes the integrity of the property's location, design, setting, materials, workmanship, feeling, or association. Consideration will be given to all qualifying characteristics of a historic property, including those that may have been identified subsequent to the original evaluation of the property's eligibility for listing in the NRHP. Adverse effects may include reasonably foreseeable effects caused by the undertaking that may occur later in time, be farther removed in distance, or be cumulative.

According to 36 CFR Part 800.5, adverse effects on historic properties include, but are not limited to, those listed below:

- Physical destruction of or damage to all or part of the property.
- Alteration of a property, including restoration, rehabilitation, repair, maintenance, stabilization, hazardous material remediation, and provision of handicapped access, that is not consistent with the United States Secretary of the Interior's Standards for the Treatment of Historic Properties per 36 CFR Part 68 and applicable guidelines.
- Removal of the property from its historic location.
- Change of the character of the property's use or of physical features within the property's setting that contribute to its historic significance.
- Introduction of visual, atmospheric, or audible elements that diminish the integrity of the property's significant historic features.
- Neglect of a property that causes its deterioration, except where such neglect and deterioration are recognized qualities of a property of religious and cultural significance to an Indian tribe or Native Hawaiian organization.
- Transfer, lease, or sale of property out of federal ownership or control without adequate and legally enforceable restrictions or conditions to ensure long term preservation of the property's historic significance.

If Adverse Effects Are Found

If adverse effects are found, the agency official shall continue consultation as stipulated at 36 CFR Part 800.6. The agency official shall consult with the SHPO/THPO and other consulting parties to

develop alternatives to the undertaking that could avoid, minimize, or mitigate adverse effects to historic resources. According to 36 CFR Part 800.14(d), if adverse effects cannot be avoided then standard treatments established by the ACHP may be used as a basis for Memorandum of Agreement (MOA).

According to 36 CFR Part 800.11(e), the filing of an approved MOA, and appropriate documentation, concludes the Section 106 process. The MOA must be signed by all consulting parties and approved by the ACHP prior to construction activities. If no adverse effects are found and the SHPO/THPO or the ACHP do not object within 30 days of receipt, the agencies' responsibilities under Section 106 will be satisfied upon completion of report and documentation as stipulated in 36 CFR Part 800.11. The information must be made available for public review upon request, excluding information covered by confidentiality provisions.

State-Level Evaluation Processes

An archaeological site may be considered an historical resource if it is significant in the architectural, engineering, scientific, economic, agricultural, educational, social, political, military or cultural annals of California per PRC Section 5020.1(j) or if it meets the criteria for listing on the CRHR per California Code of Regulations (CCR) at Title 14 CCR Section 4850.

The most recent amendments to the CEQA guidelines direct lead agencies to first evaluate an archaeological site to determine if it meets the criteria for listing in the CRHR. If an archaeological site is an historical resource, in that it is listed or eligible for listing in the CRHR, potential adverse impacts to it must be considered as stated in PRC Section 21084.1 and 21083.2(l). If an archaeological site is considered not to be an historical resource, but meets the definition of a "unique archeological resource" as defined in PRC Section 21083.2, then it would be treated in accordance with the provisions of that section.

With reference to PRC Section 21083.2, each site found within a project area will be evaluated to determine if it is a unique archaeological resource. A unique archaeological resource is described as an archaeological artifact, object, or site about which it can be clearly demonstrated that, without merely adding to the current body of knowledge, there is a high probability that it meets one or more of the following criteria:

1. Contains information needed to answer important scientific research questions and that there is a demonstrable public interest in that information.
2. Has a special and particular quality such as being the oldest of its type or the best available example of its type.
3. Is directly associated with a scientifically recognized important prehistoric or historic event or person.

As used in this report, "non-unique archaeological resource" means an archaeological artifact, object, or site that does not meet the criteria for eligibility for listing on the CRHR, as noted in

subdivision (g) of PRC Section 21083.2. A non-unique archaeological resource requires no further consideration, other than simple recording of its components and features. Isolated artifacts are typically considered non-unique archaeological resources. Historic structures that have had their superstructures demolished or removed can be considered historic archaeological sites and are evaluated following the processes used for prehistoric sites. Finally, OHP recognizes an age threshold of 45 years. Cultural resources built less than 45 years ago may qualify for consideration, but only under the most extraordinary circumstances.

Title 14, CCR, Chapter 3 Section 15064.5 is associated with determining the significance of impacts to archaeological and historical resources. Here, the term historical resource includes the following:

1. A resource listed in, or determined eligible by the State Historical Resources Commission, for listing in the CRHR (PRC § 5024.1; Title 14 CCR, § 4850 et seq.).
2. A resource included in a local register of historical resources, as defined in PRC Section 5020.1(k) or identified as significant in an historical resource survey meeting the PRC Section 5024.1(g) requirements, shall be presumed to be historically or culturally significant. Public agencies must treat any such resource as significant unless the preponderance of evidence demonstrates that it is not historically or culturally significant.
3. Any object, building, structure, site, area, place, record, or manuscript, which a lead agency determines to be historically significant or significant in the architectural, engineering, scientific, economic, agricultural, educational, social, political, military, or cultural annals of California may be considered a historical resource, provided the lead agency's determination is supported by substantial evidence in light of the whole record. Generally, a resource shall be considered by the lead agency to be historically significant if the resource meets the criteria for listing on the California Register of Historical Resources (PRC § 5024.1; Title 14 CCR § 4852) including the following:
 - A. Is associated with events that have made a significant contribution to the broad patterns of California's history and cultural heritage.
 - B. Is associated with the lives of persons important in our past.
 - C. Embodies the distinctive characteristics of a type, period, region, or method of construction, or represents the work of an important creative individual, or possesses high artistic values.
 - D. Has yielded, or may be likely to yield, information important in prehistory or history.

Typically, archaeological sites exhibiting significant features qualify for the CRHR under Criterion D because such features have information important to the prehistory of California. A lead agency may determine that a resource may be a historical resource as defined in PRC Section 5020.1(j) or 5024.1 even if it is:

- Not listed in or determined to be eligible for listing in the CRHR.
- Not included in a local register of historical resources pursuant to PRC Section 5020.1(k).
- Identified in an historical resources survey per PRC Section 5024.1(g).

Threshold of Significance

If a project will have a significant impact on a cultural resource, several steps must be taken to determine if the cultural resource is a “unique archaeological resource” under CEQA Guidelines. If analysis and/or testing determine that the resource is a unique archaeological resource and therefore subject to mitigation prior to development, a threshold of significance should be developed. The threshold of significance is a point where the qualities of significance are defined and the resource is determined to be unique under CEQA. A significant impact is regarded as the physical demolition, destruction, relocation, or alteration of the resource or its immediate surroundings such that the significance of the resource will be reduced to a point that it no longer meets the significance criteria. Should analysis indicate that project development would destroy the unique elements of a resource; the resource must be mitigated for under CEQA regulations. The preferred form of mitigation is to preserve the resource in-place, in an undisturbed state. However, as that is not always possible or feasible, appropriate mitigation measures may include, but are not limited to:

1. Planning construction to avoid the resource.
2. Deeding conservation easements.
3. Capping the site prior to construction.

If a resource is determined to be a “non-unique archaeological resource,” no further consideration of the resource by the lead agency is necessary.